# BY ORDER OF THE SECRETARY OF THE AIR FORCE

AIR FORCE POLICY DIRECTIVE 10-4

4 APRIL 2019



OPERATIONS PLANNING: AIR EXPEDITIONARY FORCE AND GLOBAL FORCE MANAGEMENT



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(Lt Gen Mark D. Kelly)

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This Air Force Policy Directive implements the Secretary of the Department of Defense Global Force Management Implementation Guidance, Chairman of the Joint Chiefs of Staff Guide 3130, Adaptive Planning and Execution Overview and Policy Framework and Chairman of the Joint Chiefs of Staff Manual 3130.06B, Global Force Management Allocation Policies and Procedures. This publication applies to all civilian and Regular Air Force personnel, members of the Air Force Reserve, and Air National Guard. Refer recommended changes and conflicts between this and other publications to Headquarters Air Force War Planning and Policy, 1480 Air Force Pentagon, Washington D.C. 20330-1480, on the Air Force Form 847, Recommendation for Change of Publication; route Air Force Forms 847 from the field through the appropriate functional's chain of command. Ensure all records created as a result of processes prescribed in this publication are maintained in accordance with Air Force Manual 33-363, Management of Records, and disposed of in accordance with the Air Force Records Disposition Schedule located in the Air Force Records Information Management System.

#### SUMMARY OF CHANGES

This document is substantially revised and needs a complete review. Major changes include clarifying Air Expeditionary Force Force Management policy as it aligns with the Joint Staff Global Force Management process, updating Air Expeditionary Force terminology to reflect current doctrine, and codifying roles and responsibilities.

#### 1. Overview.

- 1.1. Codifies the Air Expeditionary Force construct in support of Global Force Management and provides senior decision making roles and responsibilities with respect to impact and risk of proposed assignment, allocation, and apportionment decisions.
- 1.2. Presents comprehensive insight into Air Expeditionary Force Advisory Structure.

### 2. Policy.

- 2.1. Provide organized, trained, and equipped forces in accordance with Title 10 United States Code (U.S.C.) § 8013, Secretary of the Air Force, to the Combatant Commands, 10 U.S.C. § 162, Combatant Commands: assigned forces; chain of command.
- 2.2. Establish directive guidance defining the Air Expeditionary Force and its role supporting Global Force Management and Combatant Commander requirements, across the three components: Regular Air Force, Air Force Reserve, and Air National Guard.
- 2.3. Present forces to the Joint Force Commander, as an Air Expeditionary Task Force, that are task organized at time of execution, able to respond to emerging crises, and ready to sustain rotational requirements while retaining a surge capability.
  - 2.3.1. Use a combination of assigned and allocated forces to enhance combat capability and provide a standardized battle rhythm.
  - 2.3.2. Develop a force management construct optimizing how capabilities are provided to Combatant Commanders for employment. The construct includes primary employment structure as well as planned periods of employment and recovery.
- 2.4. Develop recommended global sourcing solutions for conventional forces independent of force assignment in accordance with the Global Force Management Implementation Guidance.
- 2.5. Align force assignment, allocation, and apportionment methodologies in support of strategic guidance documents, joint force availability requirements, and joint force assessments.
- 2.6. Task individuals throughout the Air Force, to include Airmen assigned to Combatant Commands, to source Secretary of the Department of Defense directed taskings in another Combatant Command as codified in Chairman of the Joint Chiefs of Staff Manual 3130.06B.

## 3. Roles and Responsibilities.

- 3.1. Assistant Secretary of the Air Force for Manpower and Reserve Affairs (SAF/MR). Provides mobilization recommendations to Secretary of the Air Force and the Office of the Secretary of Defense Reserve Affairs in coordination with the Deputy Chief of Staff for Operations.
- 3.2. Chief of Staff of the Air Force (CSAF). Coordinates with the Joint Staff and Combatant Commanders to provide ready capabilities, via the Air Expeditionary Force construct, as directed by Global Force Management policies and procedures.

- 3.2.1. Informs Active and Reserve Components, via the Air Expeditionary Force schedule, of eligibility periods required to support Secretary of the Department of Defense taskings and emerging contingencies; enhances ability to maintain readiness and deploy during scheduled Air Expeditionary Force periods.
- 3.2.2. Delegates to Headquarters Air Force Director of Staff (HAF/DS) the responsibility to lead the Air Expeditionary Force Forum.
- 3.3. Deputy Chief of Staff, Manpower, Personnel, and Services (AF/A1). Integrates personnel policies into guidance supporting Air Expeditionary Force manpower requirements and organizational structures.
  - 3.3.1. Executes sourcing and scheduling policy to ensure visibility and accountability over deployed forces and aid readiness assessment.
  - 3.3.2. Integrates and executes personnel operations and Airmen development within the Air Expeditionary Force battle rhythm to facilitate deployments during scheduled Air Expeditionary Force eligibility periods.
  - 3.3.3. Provides sourcing recommendations for conventional forces not specifically identified to other sourcing organizations; includes Joint Individual Augmentee and Department of Defense Expeditionary Civilian Workforce requirements.
- 3.4. Deputy Chief of Staff for Operations (AF/A3). Pursuant to Secretary of the Department of Defense Global Force Management Implementation Guidance, organizes and assists the Secretary of the Air Force in providing Air Force forces to meet Combatant Commander requirements via the Air Expeditionary Force.
  - 3.4.1. Serves as primary advisor to Chief of Staff of the Air Force on the Air Expeditionary Force and is the primary Air Force point of contact for Air Expeditionary Force and Global Force Management policy and guidance.
  - 3.4.2. Executes Prepare-to-Deploy Order activations, alert level changes, and deployment notifications affecting Air Force Service-retained conventional forces with the Secretary of the Air Force as the Force Provider.
  - 3.4.3. Initiates Air Force Reserve Component activation notification in support of approved operations.
  - 3.4.4. Provides assessments of the Air Force's ability to support Combatant Commander requirements.
  - 3.4.5. Provides conventional force sourcing recommendations, independent of assignment, in support of Combatant Commander Theater Campaign Plans, Operation Plans, and Concept Plans.
  - 3.4.6. Collaborates sourcing recommendations with AF/A1 for conventional forces not specifically identified to other sourcing organizations.
  - 3.4.7. Analyzes and provides Service sourcing recommendations in support of Combatant Commander capability requests. AF/A3 may delegate this authority to supporting commands; however, AF/A3 is final approval authority for official Air Force responses to the Joint Staff.

- 3.4.8. Establishes and maintains the Air Expeditionary Force construct; the methodology the Air Force uses to provide organized, trained, and equipped forces in support of global force management.
- 3.4.9. Chairs the Air Expeditionary Force Review Board and in this capacity is the primary advisor to HAF/DS for bringing issues to the Air Expeditionary Force Forum.
- 3.4.10. Focuses on operational implications, recommends improvements, and provides assistance to scheduling organizations to include resolving management of constrained resources, scheduling conflicts, and policy discrepancies of the Air Expeditionary Force.
- 3.4.11. Delegates responsibility for day-to-day management and implementation of Air Expeditionary Force training requirements as the Expeditionary Readiness Senior Authority.
- 3.5. Deputy Chief of Staff for Logistics, Engineering, and Force Protection (AF/A4). Serves as the primary Air Force point of contact for combat support planning and sustainability analysis supporting the Air Expeditionary Force.
  - 3.5.1. Coordinates with combatant commands and subcomponents regarding overseas contingency basing and related capabilities in support of the Air Expeditionary Force.
  - 3.5.2. Develops Air Force policy and guidance related to deployment planning and execution, base support planning, and expeditionary site surveys supporting the Air Expeditionary Force.
- 3.6. Air Force Force Coordinators. Function as the air component to Combatant Commanders designated as Joint Force Providers (for example: Air Mobility Command supports United States Transportation Command in its role as Mobility Joint Force Provider; 24<sup>th</sup> Air Force (Air Forces Cyber-AFCYBER) supports United States Cyber Command in its role as Cyber Joint Forces Provider, Air Force Special Operations Command supports United States Special Operations Command in its role as Special Operations Joint Force Provider; and Commander, Air Combat Command, is the Secretary of the Air Force delegated Air Force Force Coordinator for conventional forces).
  - 3.6.1. Coordinate and prepare rotational force schedules; recommend sourcing solutions for enduring and emergent Combatant Commander requirements.
  - 3.6.2. Make global allocation nominations for Air Force forces, including assigned and unassigned forces, in response to validated Combatant Commander requirements.
  - 3.6.3. Report readiness and availability data of Air Force forces to designated Joint Force Providers.
  - 3.6.4. Inform Headquarters Air Force Director of Current Operations on Service Component Command decision for all Joint Staff sourcing actions.
  - 3.6.5. Provide military risk assessments to Headquarters Air Force as requested.
  - 3.6.6. Publish the Deployment Order for Air Force forces upon Secretary of the Department of Defense approval of the Global Force Management Allocation Plan Annex and subsequent modifications.

- 3.6.6.1. Provide Service verification of deployment requirements utilizing service war planning system Deliberate Crisis Action Planning and Execution Segments and Joint Staff system of record Joint Operations Planning and Execution System as the Supporting Combatant Commander for Service-retained conventional forces.
- 3.6.6.2. Provide feasibility of Air Force sourcing solutions for conventional forces, to conduct plan assessments and to contingency source Air Force conventional forces, assigned and unassigned, in support of Combatant Commander's theater campaign, operations, and concept plans.
- 3.7. Component Major Commands and Component Numbered Air Forces. Identified as the key link between the Air Force and the Combatant Commander, they advise their assigned Combatant Commander on the Air Expeditionary Force as well as coordinate Combatant Commander requirements to the Air Force.
  - 3.7.1. Designated as a Service component to a Combatant Command, via Global Force Management Implementation Guidance, they support their Combatant Commander in fulfilling responsibilities outlined in the Unified Command Plan as well as perform functions identified in Chairman of the Joint Chiefs of Staff Manual 3130.06 Series.
  - 3.7.2. Communicate sourcing nominations of assigned forces to their Combatant Commander.
  - 3.7.3. Determine Expeditionary Readiness Training requirements for personnel expected to deploy to the theater. Air Force component's new or revised Country Specific or Area of Responsibility specific training is coordinated with the Expeditionary Readiness Council.
  - 3.7.4. Exercise training and readiness oversight of Air Force Reserve Units and Air National Guard units when not on active duty.
- 3.8. Major Commands, Direct Reporting Units, Field Operating Agencies, and Air Force Elements are service force providing organizations that, via subordinate commanders:
  - 3.8.1. Ensure forces are trained and equipped to support the Air Expeditionary Force construct.
  - 3.8.2. Report readiness status of forces utilizing mandated systems of record.
  - 3.8.3. As designated by the Secretary of the Air Force, delegated authority to execute training and readiness oversight of any gained Air National Guard units not assigned to a Combatant Commander.
  - 3.8.4. Ensure Airmen meet theater Expeditionary Readiness Training requirements, as defined in theater reporting instructions for their applicable category.
  - 3.8.5. Designate an office of primary responsibility for Air Expeditionary Force and Global Force Management matters to include membership in Air Expeditionary Force Review Board, Air Expeditionary Force Steering Group, and applicable Scheduling Integrated Product Teams.
- 3.9. Air Expeditionary Force Advisory Structure. Senior leader venue that facilitates discussion and resolves strategic Air Expeditionary Force issues.

- 3.9.1. Air Expeditionary Force Forum. Chaired by HAF/DS, this forum is a meeting of Major Command Deputy Commanders or equivalents (to include Air National Guard and Air Force District of Washington), Headquarters Air Force Deputy Chiefs of Staff or equivalents, and invited guests. The Forum provides a strategic forum to evaluate new ideas and concepts and resolve force management and generation issues inhibiting force execution.
- 3.9.2. Air Expeditionary Force Review Board. Chaired by AF/A3, the review board is a meeting between A3s or designee from force providing organizations and air component headquarters, plus invited Headquarters Air Force functional directors. The review board resolves execution issues and recommends policy. Steering Group Co-chairs plus Chairs of the Scheduling Integrated Product Teams are the principal advisors to the Air Expeditionary Force Review Board.
- 3.9.3. Air Expeditionary Force Steering Group. Co-chaired by HAF/A3 and Commander, Air Force Personnel Center, the steering group consists of colonels or civilian equivalents appointed by each Major Command, the Air National Guard, Air Force District of Washington, and Headquarters Air Force staff. The steering group provides a platform for reviewing and recommending policy, introducing and evaluating new ideas and concepts, and resolving force management or generation issues inhibiting Air Expeditionary Force execution.
- 3.9.4. Scheduling Integrated Product Teams. Multi-command organizations comprised of colonels or civilian equivalents empowered to commit resources and make scheduling decisions on behalf of their respective organization for developing their respective portion of the Air Expeditionary Force schedule to support global force management and adaptive planning and execution processes and timelines as required in Chairman of the Joint Chiefs of Staff Manual 3130.06.

HEATHER ANN WILSON Secretary of the Air Force

### **Attachment 1**

### GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION

## References

Chairman of the Joint Chiefs of Staff Guide 3130, *Adaptive Planning and Execution Overview and Policy Framework*, 29 May 2015

Chairman of the Joint Chiefs of Staff Manual 3130.06B, *Global Force Management Allocation Policies and Procedures*, 12 October 2016

Secretary of Defense Global Force Management Implementation Guidance, 28 January 2016

Air Force Manual 33-363, Management of Records, 1 March 2008

Title 10 United States Code § 8013, Secretary of the Air Force

Title 10 United States Code § 162, Combatant Commands assigned forces; chain of command

## Prescribed Forms

None

## **Adopted Forms**

Air Force Form 847, Recommendation for Change of Publication

### **Terms**

None